### 2009 DRAFTING REQUEST

Bill

Received: <b>02/02/2009</b>	Received By: mshovers

Wanted: As time permits Identical to LRB:

For: Jeffrey Plale (608) 266-7505 By/Representing: Summer

This file may be shown to any legislator: **NO**Drafter: **mshovers** 

May Contact: Addl. Drafters:

Subject: Local Gov't - munis generally Extra Copies: EVM

Sen.Plale@legis.wisconsin.gov

**Local Gov't - counties** 

Carbon copy (CC:) to:

Submit via email: YES

Requester's email:

### Pre Topic:

No specific pre topic given

### Topic:

Qualifications-based selection process for certain local government projects that require a consultant

### **Instructions:**

See attached. Redraft 2007 SB 295, as shown by SSA 1, s0296/1

### **Drafting History:**

Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
/?	mshovers 02/03/2009	jdyer 02/19/2009					S&L
/1			phenry 02/19/2009	)	sbasford 02/19/2009		S&L
/2	mshovers 08/04/2009	jdyer 08/18/2009	jfrantze 08/18/2009	)	sbasford 08/18/2009		S&L
/3	mshovers	jdyer	phenry		lparisi	mbarman	

LRB-1905

12/10/2009 08:20:33 AM Page 2

 Vers.
 Drafted
 Reviewed
 Typed
 Proofed
 Submitted
 Jacketed
 Required

 08/28/2009
 08/31/2009
 09/01/2009
 09/01/2009
 12/10/2009

FE Sent For: 1/3" @ intro. 1/7/10

<END>

# 2009 DRAFTING REQUEST

# Bill

Received: 0	2/02/2009	Received By: mshov	ers			
Wanted: As	time permits	Identical to LRB:	Identical to LRB:			
For: <b>Jeffrey</b>	y Plale (608) 266-7505	By/Representing: Sur	mmer			
This file ma	ay be shown to any legislator: NO	Drafter: mshovers				
May Contac	et:	Addl. Drafters:				
Subject:	Local Gov't - munis generally Local Gov't - counties	Extra Copies:	EVM			
Submit via	email: YES					
Requester's	email: Sen.Plale@legis.wisconsin.	gov				
Carbon cop	y (CC:) to:					
Pre Topic:						
No specific	pre topic given					
Topic:						
Qualification	ons-based selection process for certain local g	government projects that require	re a consultant			
Instruction	ns:					
See attached	d. Redraft 2007 SB 295, as shown by SSA 1	, s0296/1				
Drafting H	listory:					
**			1 . 1 . 15 . 1			

Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/?	mshovers 02/03/2009	jdyer 02/19/2009					S&L
/1			phenry 02/19/2009	)	sbasford 02/19/2009		S&L
/2	mshovers 08/04/2009	jdyer 08/18/2009	jfrantze 08/18/2009	)	sbasford 08/18/2009		S&L
/3	mshovers	jdyer	phenry	-	lparisi		

LRB-1905

09/01/2009 02:38:40 PM Page 2

 Vers.
 Drafted
 Reviewed
 Typed
 Proofed
 Submitted
 Jacketed
 Required

 08/28/2009
 08/31/2009
 09/01/2009
 09/01/2009
 09/01/2009
 09/01/2009

FE Sent For:

<**END>** 

# 2009 DRAFTING REQUEST

Bill

/1

/2

mshovers

08/04/2009

Received: 02/02/2009					Received By: mshovers				
Wanted:	As time permi	its			Identical to LRB:				
For: <b>Jef</b>	frey Plale (608	3) 266-7505			By/Representing:	Summer			
This file may be shown to any legislator: NO					Drafter: mshover	·s			
May Co	ntact:				Addl. Drafters:				
Subject:		ov't - munis g ov't - countie			Extra Copies:	EVM			
Submit	via email: <b>YES</b>								
Request	er's email:	Sen.Plale@	elegis.wisco	nsin.gov					
Carbon	copy (CC:) to:								
Pre To	pic:								
No spec	rific pre topic gi	ven							
Topic:									
-		_		_	ent projects that re				
Instruc	ctions:			Q)8/c	9; for /3,	Summer	says to talk		
See atta	ched. Redraft 2	2007 SB 295, a	s shown by	SSA 1, s0296	11 Engineevia 0-NOTFi	19 Compani 554es	says to talk, nov, council of os] to addres		
	ng History:						A STATE OF THE STA		
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required		
/?	mshovers	jdyer			•		S&L		

sbasford

sbasford

02/19/2009

08/18/2009

S&L

13 NES 8/18/09 Pg, Japan

jdyer 08/18/2009 phenry

02/19/2009 \_

jfrantze \_\_ 08/18/2009 \_\_

LRB-1905 08/18/2009 10:17:11 AM Page 2

FE Sent For:

<END>

# 2009 DRAFTING REQUEST

Bill

Received By: msl  Identical to LRB: By/Representing: Drafter: mshover Addl. Drafters: Extra Copies:	Summer	
By/Representing: Drafter: mshover Addl. Drafters:	Summer	
Drafter: mshover Addl. Drafters:		
Addl. Drafters:	rs	
Extra Conies:		
Extra Copies.	EVM	
	<del></del>	
nent projects that re	equire a consul	ltant
Manual 19 (19 (19 (19 (19 (19 (19 (19 (19 (19		
5/1		
Submitted	<u>Jacketed</u>	Required
		S&L
sbasford 02/19/2009		
	ment projects that resolution of the second	ment projects that require a consult of the second of the

### 2009 DRAFTING REQUEST

Bill

Received: 02/02/2009

Received By: mshovers

Wanted: As time permits

Identical to LRB:

For: Jeffrey Plale (608) 266-7505

By/Representing: Summer

This file may be shown to any legislator: NO

Drafter: mshovers

May Contact:

Addl. Drafters:

Subject:

Local Gov't - munis generally

Local Gov't - counties

Extra Copies:

**EVM** 

Submit via email: YES

Requester's email:

Sen.Plale@legis.wisconsin.gov

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

**Topic:** 

Qualifications-based selection process for certain local government projects that require a consultant

**Instructions:** 

See attached. Redraft 2007 SB 295, as shown by SSA 1, s0296/1

Reviewed

**Drafting History:** 

Vers.

Drafted

Typed

Proofed

Submitted

Jacketed

Required

/?

mshovers

FE Sent For:

<END>

### Shovers, Marc

From:

Shannon-Bradley, Summer

Sent:

Monday, February 02, 2009 11:33 AM

To:

Shovers, Marc

Subject:

RE: QBS bill draft request

Yes you are right. Sorry for the confusion. Please let me know if you have any other questions. Thank youl

### Summer

Summer R. Shannon-Bradley Office of Senator Jeff Plale (608) 266-7505 State Capitol, 313 South P.O. Box 7882 Madison, WI 53707-7882

From: Shovers, Marc

Sent: Wednesday, January 28, 2009 11:39 AM

To: Shannon-Bradley, Summer Subject: RE: QBS bill draft request

#### Hi Summer:

I'm a little confused. The substitute amendment, s0296, completely replaces the original bill, so I'm not sure what you mean by saying that you want a redraft of SB 295 with the sub. "included." I think what you are requesting is a new bill that consists only of 2007 LRB s0296. Is that right? Thanks.

### Marc

Marc E. Shovers

Managing Attorney Legislative Reference Bureau Phone: (608) 266-0129

Fax:

(608) 264-6948

e-mail: marc.shovers@legis.wisconsin.gov

From:

Shannon-Bradley, Summer

Sent: To:

Wednesday, January 28, 2009 11:02 AM

Subject:

Shovers, Marc

OBS bill draft request

Hi Marc:

Senator Plale would like to re-draft SB 295 from last session (LRB 3313/1) with the Senate substitute amendment to the bill (LRBs0296/1) included.

Also, in the 2007 draft, the relating clause of the bill was, "limiting the use of the lowest responsible bidder process and requiring local units of government to use the qualifications-based selection process for certain public works consulting contracts." The relating clause of the substitute amendment was, "requiring local units of government to use the qualifications-based selection process for certain public works consulting contracts." Senator Plale would like this relating clause from the substitute amendment to be the relating clause for the entire bill.

Please let me know if you have any questions about this drat. Thank you very much for your assistance.

#### Summer

Summer R. Shannon-Bradley Office of Senator Jeff Plale (608) 266-7505 State Capitol, 313 South P.O. Box 7882 Madison, WI 53707-7882

### **2007 - 2008 LEGISLATURE**

LRBs0296/1 MES(11)

SENATE SUBSTITUTE AMENDMENT 1,

- OM TO 2007 SENATE BILL 295)

February 21, 2008 Offered by Senator PLALE.

X

1

2

3

AN ACT *to create* 66.0902 of the statutes; **relating to:** requiring local units of government to use the qualifications—based selection process for certain public

works consulting contracts.

hi'l Analysis by the Legislative Reference Bureau

This substitute amendment requires the use of a new method for the selection of a consultant by any city, village, town, or county (political subdivision), including a first class city, which is presently only Milwaukee, special purpose district, including a school district, or subunit (local governmental unit) if the consultant is required for a project that relates to certain public works contracts including the inspection of local bridges. Generally, under the substitute amendment, a local governmental unit is required to hire a consultant for a project based only on the consultant's qualifications.

A consultant is defined under the substitute amendment as a person who provides architectural services, engineering services, land surveying services, landscape architecture services, photogrammetric services, or professional geology services for a project. A project under the substitute amendment is a project of a local governmental unit that requires a consultant and relates to the planning, study, design, or construction inspection or administration of the public work or building, the total cost of which is estimated by a local governmental unit to be at least \$250,000 and that will be funded to some extent by the state government. A

2

3

4

5

6

7

8

consultant's services on a project are separate, however, from the contract for the actual construction, repair, remodeling, or improvement of the public work or building. The value estimate and state funding requirements do not apply to local bridge inspections, however.

The substitute amendment requires a local governmental unit to create a procedure to solicit proposals from consultants for projects, but the proposals may not contain any information on proposed fees or costs. The local governmental unit must rank the consultants based on the consultants' qualifications as described in their proposals. The proposals must contain certain information about the consultants, including their specialized experience, capabilities, and technical competence; their quality of work and ability to meet schedules; and their proposed method of project management.

After the local governmental unit ranks the consultants, it must enter into negotiations with the highest ranked consultant to finalize the terms of the contract, including the fees and costs. If the local governmental unit and consultant are unable to reach an agreement, the local governmental unit must enter into negotiations with the next highest ranked consultants, in order of their ranking, until a contract is finalized. If no agreement is reached with any of the consultants, the local governmental unit may solicit bids for the project under any other allowable method.

The provisions created in the substitute amendment do not apply to a project that is needed to protect public health or welfare due to an emergency situation. Also under the substitute amendment, a local governmental unit may enter into a contract with a consultant with whom it has an established relationship, and who has previously provided similar services, without evaluating proposals from other consultants.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 66.0902 of the statutes is created to read:

66.0902 Qualifications-based selection; engineering, architecture, and land surveying contracts. (1) Definitions. In this section:

- (a) "Architectural services" means the provision of services that consist of the practice of architecture, as defined in s. 443.01 (5).
- (b) "Consultant" means any person who provides architectural services, engineering services, land surveying services, landscape architecture services, photogrammetric services, or professional geology services.

1	(c) "Engineering services" means the provision of services that consist of the
2	practice of professional engineering, as defined in s. 443.01 (6).
3	(d) "Landscape architecture services" means the provision of services that
4	consist of landscape architecture, as defined in s. 443.01 (3r).
5	(e) "Land surveying services" means the provision of services that consist of
6	land surveying, as defined in s. 443.01 (4).
7	(f) "Local governmental unit" means a political subdivision of this state, a
8	special purpose district in this state, an agency or corporation of a political
9	subdivision or special purpose district, or a combination or subunit of any of the
10	foregoing charged with procuring the services of a consultant.
11	(g) "Photogrammetric services" means activities associated with measuring,
12	locating, and preparing maps, charts, or other graphical or digital presentations
13	depicting natural or man made features, phenomena, and legal boundaries of the
14 15	earth including surveys, maps, charts, remote sensing data, and images, and aerial photographic services. (h) folitical subdivision "means any city" village, town, or county.
(b) 97	(i) Professional geology services" means the provision of services that consist
17	of the practice of professional geology, as defined in s. 470.01 (2).
48) <b>4</b>	('j) "Project" means any project of a local governmental unit that is related to
19	a public work or building to which all of the following apply:
20	1. The total cost of the complete project is estimated by the governing body of
21	the local governmental unit to be at least \$250,000.
22	2. The state government provides some amount of financial assistance to the
23	project.
24	3. The services of a consultant are required for the planning, study, design, or
25	construction inspection or administration of the public work or building, but are

22

23

1	separate from the contract for the actual construction, repair, remodeling, or
2	improvement of the public work or building.
3	(2) QUALIFICATIONS-BASED SELECTION. (a) Except as provided in sub. (4), for any
4	project undertaken by a local governmental unit, the consultant that must be hired
5	may be selected only on the basis of the consultant's qualifications, as determined
6	under this subsection.
7	(b) A local governmental unit shall develop a procedure to solicit proposals from
8	consultants for projects, and shall rank the proposals according to the qualifications
9	of the consultants. The proposals may not include any fees or costs for the proposed
10	project, and the local governmental unit may not solicit fee or cost information from
11	consultants except as provided in sub. (3).
12	(c) To determine the qualifications of a consultant, the local governmental unit
13	shall require that a proposal submitted for a project contain at least all of the
14	following information about the consultant:
15	1. Its specialized experience, capabilities, and technical competence to meet the
16	project requirements. ✓
17	2. Its resources that are available to perform the required work, including any
18	specialized services, within the time limits specified by the local governmental unit.
19	3. Its proposed approach to meet the project requirements and its proposed
20	methods of project management.

4. The quality of its past work, its ability to meet schedules, and its cost control

5. Its proximity to, and familiarity with, the project location.

and contract administration practices.

- (3) NEGOTIATION. (a) Following the receipt and ranking of the proposals, a local governmental unit shall negotiate with the highest ranked consultant to specify the terms of the contract, including costs and fees.
- (b) If the local governmental unit and the selected consultant are unable to negotiate a contract at a fee that is acceptable to the local governmental unit, the local governmental unit shall terminate negotiations with the consultant by written notification. Subject to sub. (4), the local governmental unit shall then commence negotiations with as many of the other consultants as necessary, as provided in this subsection and in the order of their ranking, until a contract is entered into.
- (4) EXCEPTIONS. (a) If a local governmental unit is unable to enter into a contract with a consultant under sub. (3), it may solicit bids for the project under any other method that is authorized by law.
- (b) The procedures and requirements for selecting consultants under this section do not apply for the repair and reconstruction of any public work or building when damage or threatened damage to the public work or building creates an emergency, as determined by resolution of the governing body of the local governmental unit, in which the public health or welfare of the local governmental unit is endangered. Whenever the governing body of the local governmental unit determines by majority vote at a regular or special meeting that an emergency no longer exists, this paragraph no longer applies.
- (c) If a local governmental unit has an established relationship with a consultant who previously has provided similar services to the local governmental unit, the local governmental unit may solicit a proposal for another project directly from that consultant without soliciting proposals from other consultants.

	J
1	(5) LOCAL BRIDGE INSPECTIONS. If a local authority hires a consultant for
2	inspecting highway bridges under s. 84.17 (3) (b), the provisions of this section apply
3	to the hiring of the consultant, except that the provisions specified in sub. (1) (1) 1.
$\checkmark$	and 2. do not apply.
5	Section 2. Initial applicability.
6	(1) This act first applies to a project, the proposals for which are solicited on the
7	effective date of this subsection.
8	(END)

### Shovers, Marc

From:

Shannon-Bradley, Summer

Sent:

Tuesday, July 21, 2009 11:10 AM

To:

Shovers, Marc

Subject:

LRB-1905/1 relating to QBS

Hi Marc:

Senator Plale would like three changes made to this draft:

on page 5, line 11, under "exceptions" he would like the line to now read: "contract with a consultant under sub.(3), it may retain a consultant for the project..."

page 4, line 10...add "level of effort" so it will now read, "may not solicit fee, <u>level of effort</u>, or cost information..."

page 5, line 3...add "level of effort" so it will now read, "including costs, level of effort, and fees..."

Please let me know if you have any questions about these edits. Thank you.

#### Summer

Summer R. Shannon-Bradley Office of Senator Jeff Plale (608) 266-7505 State Capitol, 313 South P.O. Box 7882 Madison, WI 53707-7882



# State of Misconsin 2009 - 2010 LEGISLATURE

LRB-190

MES:jld:ph

# 2009 BILL



1

2

3

AN ACT to create 66.0902 of the statutes; relating to: requiring local units of government to use the qualifications-based selection process for certain public

works consulting contracts.

### Analysis by the Legislative Reference Bureau

This bill requires the use of a new method for the selection of a consultant by any city, village, town, or county (political subdivision), including a first class city, which is presently only Milwaukee, special purpose district, including a school district, or subunit (local governmental unit) if the consultant is required for a project that relates to certain public works contracts including the inspection of local bridges. Generally, under the bill, a local governmental unit is required to hire a consultant for a project based only on the consultant's qualifications.

A consultant is defined under the bill as a person who provides architectural services, engineering services, land surveying services, landscape architecture services, photogrammetric services, or professional geology services for a project. A project under the bill is a project of a local governmental unit that requires a consultant and relates to the planning, study, design, or construction inspection or administration of the public work or building, the total cost of which is estimated by a local governmental unit to be at least \$250,000 and that will be funded to some extent by the state government. A consultant's services on a project are separate, however, from the contract for the actual construction, repair, remodeling, or improvement of the public work or building. The value estimate and state funding requirements do not apply to local bridge inspections, however.

1

 $\mathbf{2}$ 

3

4

5

6

7

8

9

10

plevel of efforts, The bill requires a local governmental unit to create a procedure to solicit proposals from consultants for projects, but the proposals may not contain any information on proposed fees or costs. The local governmental unit must rank the consultants based on the consultants' qualifications as described in their proposals. The proposals must contain certain information about the consultants, including their specialized experience, capabilities, and technical competence; their quality of work and ability to meet schedules; and their proposed method of project

management. After the local governmental unit ranks the consultants, it must enter into negotiations with the highest ranked consultant to finalize the terms of the contract, including the fees and costs. If the local governmental unit and consultant are unable to reach an agreement, the local governmental unit must enter into negotiations with the next highest ranked consultants, in order of their ranking. until a contract is finalized. If no agreement is reached with any of the consultants, the local governmental unit may hadicity for the project under any other allowable I retain a consultant method.

The provisions created in the bill do not apply to a project that is needed to protect public health or welfare due to an emergency situation. Also under the bill, a local governmental unit may enter into a contract with a consultant with whom it has an established relationship, and who has previously provided similar services, without evaluating proposals from other consultants.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 66.0902 of the statutes is created to read:

Qualifications-based selection; engineering, architecture, 66.0902 and land surveying contracts. (1) Definitions. In this section:

- (a) "Architectural services" means the provision of services that consist of the practice of architecture, as defined in s. 443.01 (5).
- (b) "Consultant" means any person who provides architectural services, engineering services, land surveying services, landscape architecture services. photogrammetric services, or professional geology services.
- (c) "Engineering services" means the provision of services that consist of the practice of professional engineering, as defined in s. 443.01 (6).

21

22

23

24

project.

1	(d) "Landscape architecture services" means the provision of services that
2	consist of landscape architecture, as defined in s. 443.01 (3r).
3	(e) "Land surveying services" means the provision of services that consist of
4	land surveying, as defined in s. 443.01 (4).
5	(f) "Local governmental unit" means a political subdivision of this state, a
6	special purpose district in this state, an agency or corporation of a political
7	subdivision or special purpose district, or a combination or subunit of any of the
8	foregoing charged with procuring the services of a consultant.
9	(g) "Photogrammetric services" means activities associated with measuring
10	locating, and preparing maps, charts, or other graphical or digital presentations
11	depicting natural or man made features, phenomena, and legal boundaries of the
12	earth including surveys, maps, charts, remote sensing data, and images, and aerial
13	photographic services.
14	(h) "Political subdivision" means any city, village, town, or county.
15	(i) "Professional geology services" means the provision of services that consist
16	of the practice of professional geology, as defined in s. 470.01 (2).
17	(j) "Project" means any project of a local governmental unit that is related to
18	a public work or building to which all of the following apply:
19	1. The total cost of the complete project is estimated by the governing body of
20	the local governmental unit to be at least \$250,000.

2. The state government provides some amount of financial assistance to the

3. The services of a consultant are required for the planning, study, design, or

construction inspection or administration of the public work or building, but are

separate	from	the	contract	for	the	actual	construction,	repair,	remodeling,	or
improvem	nent o	f the	public w	ork (	or bu	ilding.				

- (2) QUALIFICATIONS-BASED SELECTION. (a) Except as provided in sub. (4), for any project undertaken by a local governmental unit, the consultant that must be hired may be selected only on the basis of the consultant's qualifications, as determined under this subsection.
- (b) A local governmental unit shall develop a procedure to solicit proposals from consultants for projects, and shall rank the proposals according to the qualifications of the consultants. The proposals may not include any fees or costs for the proposed project, and the local governmental unit may not solicit fee or cost information from consultants except as provided in sub. (3).
- (c) To determine the qualifications of a consultant, the local governmental unit shall require that a proposal submitted for a project contain at least all of the following information about the consultant:
- 1. Its specialized experience, capabilities, and technical competence to meet the project requirements.
- 2. Its resources that are available to perform the required work, including any specialized services, within the time limits specified by the local governmental unit.
- 3. Its proposed approach to meet the project requirements and its proposed methods of project management.
- 4. The quality of its past work, its ability to meet schedules, and its cost control and contract administration practices.
  - 5. Its proximity to, and familiarity with, the project location.

- (3) NEGOTIATION. (a) Following the receipt and ranking of the proposals, a local governmental unit shall negotiate with the highest ranked consultant to specify the terms of the contract, including costs and fees.
- (b) If the local governmental unit and the selected consultant are unable to negotiate a contract at a fee that is acceptable to the local governmental unit, the local governmental unit shall terminate negotiations with the consultant by written notification. Subject to sub. (4), the local governmental unit shall then commence negotiations with as many of the other consultants as necessary, as provided in this subsection and in the order of their ranking, until a contract is entered into.
- (4) EXCEPTIONS. (a) If a local governmental unit is unable to enter into a retain a consultant contract with a consultant under sub. (3), it may for the project under any other method that is authorized by law.
- (b) The procedures and requirements for selecting consultants under this section do not apply for the repair and reconstruction of any public work or building when damage or threatened damage to the public work or building creates an emergency, as determined by resolution of the governing body of the local governmental unit, in which the public health or welfare of the local governmental unit is endangered. Whenever the governing body of the local governmental unit determines by majority vote at a regular or special meeting that an emergency no longer exists, this paragraph no longer applies.
- (c) If a local governmental unit has an established relationship with a consultant who previously has provided similar services to the local governmental unit, the local governmental unit may solicit a proposal for another project directly from that consultant without soliciting proposals from other consultants.

1

2

3

4

5

6

7

8

<b>(5)</b>	LOCAL BRIDGE INSPECTIONS.	If a local authority	hires a consultant for
inspectin	g highway bridges under s. 84	17 (3) (b), the provisi	ons of this section apply
to the hir	ring of the consultant, except	that the provisions s	pecified in sub. (1) (j) 1.
and 2. do	not apply.		

### SECTION 2. Initial applicability.

(1) This act first applies to a project, the proposals for which are solicited on the effective date of this subsection.

(END)

d-note

LRB-1905/2dn MES:jld:ph

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

### Senator Plale:

\*

I've made the changes you've requested in this version of the bill, but I'm not sure what it means for a contract negotiated between a unit of government and a consultant to specify the "level of effort", as is done in s. 66.0902 (3) (a). Similar language appears in s. 66.0902 (2) (b). Is the level of effort something that may be quantified? Would you like the phrase to be more detailed or specific to ensure that it accomplishes your goal?

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1905/2dn MES:jld:jf

August 18, 2009

### Senator Plale:

I've made the changes you've requested in this version of the bill, but I'm not sure what it means for a contract negotiated between a unit of government and a consultant to specify the "level of effort," as is done in s. 66.0902 (3) (a). Similar language appears in s. 66.0902 (2) (b). Is the level of effort something that may be quantified? Would you like the phrase to be more detailed or specific to ensure that it accomplishes your goal?

Marc E. Shovers Managing Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.wisconsin.gov



# State of Misconsin 2009 - 2010 LEGISLATURE

LRB-1905/2 MES:jld:jf

# 2009 BILL

**/** 

AN ACT to create 66.0902 of the statutes; relating to: requiring local units of

2

3

government to use the qualifications-based selection process for certain public works consulting contracts.

# Analysis by the Legislative Reference Bureau

This bill requires the use of a new method for the selection of a consultant by any city, village, town, or county (political subdivision), including a first class city, which is presently only Milwaukee, special purpose district, including a school district, or subunit (local governmental unit) if the consultant is required for a project that relates to certain public works contracts including the inspection of local bridges. Generally, under the bill, a local governmental unit is required to hire a consultant for a project based only on the consultant's qualifications.

A consultant is defined under the bill as a person who provides architectural services, engineering services, land surveying services, landscape architecture services, photogrammetric services, or professional geology services for a project. A project under the bill is a project of a local governmental unit that requires a consultant and relates to the planning, study, design, or construction inspection or administration of the public work or building, the total cost of which is estimated by a local governmental unit to be at least \$250,000 and that will be funded to some extent by the state government. A consultant's services on a project are separate, however, from the contract for the actual construction, repair, remodeling, or improvement of the public work or building. The value estimate and state funding requirements do not apply to local bridge inspections, however.

1

2

3

4

5

6

7

8

9

10

The bill requires a local governmental unit to create a procedure to solicit proposals from consultants for projects, but the proposals may not contain any information on proposed fees, level of efforts, or costs. The local governmental unit must rank the consultants based on the consultants' qualifications as described in their proposals. The proposals must contain certain information about the consultants, including their specialized experience, capabilities, and technical competence; their quality of work and ability to meet schedules; and their proposed method of project management.

After the local governmental unit ranks the consultants, it must enter into negotiations with the highest ranked consultant to finalize the terms of the contract, including the fees, level of efforts, and costs. If the local governmental unit and consultant are unable to reach an agreement, the local governmental unit must enter into negotiations with the next highest ranked consultants, in order of their ranking, until a contract is finalized. If no agreement is reached with any of the consultants, the local governmental unit may retain a consultant for the project under any other allowable method.

The provisions created in the bill do not apply to a project that is needed to protect public health or welfare due to an emergency situation. Also under the bill, a local governmental unit may enter into a contract with a consultant with whom it has an established relationship, and who has previously provided similar services, without evaluating proposals from other consultants.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0902 of the statutes is created to read:

66.0902 Qualifications-based selection; engineering, architecture, and land surveying contracts. (1) Definitions. In this section:

- (a) "Architectural services" means the provision of services that consist of the practice of architecture, as defined in s. 443.01 (5).
- (b) "Consultant" means any person who provides architectural services, engineering services, land surveying services, landscape architecture services, photogrammetric services, or professional geology services.
- (c) "Engineering services" means the provision of services that consist of the practice of professional engineering, as defined in s. 443.01 (6).

the number of hours
spent on the specific tasks

afthe project.

(d) "Landscape architecture services" means the provision of services that consist of landscape architecture, as defined in s. 443.01 (3r).

(e) "Land surveying services" means the provision of services that consist of the first "means a land surveying, as defined in s. 443.01 (4). The number of hours a consult spends on a project, broken down a project, broken down a project, broken down special purpose district in this state, an agency or corporation of a political subdivision or special purpose district, or a combination or subunit of any of the foregoing charged with procuring the services of a consultant.

"Photogrammetric services" means activities associated with measuring, locating, and preparing maps, charts, or other graphical or digital presentations depicting natural or man made features, phenomena, and legal boundaries of the earth including surveys, maps, charts, remote sensing data, and images, and aerial photographic services.

"Political subdivision" means any city, village, town, or county.

"Professional geology services" means the provision of services that consist of the practice of professional geology, as defined in s. 470.01 (2).

"Project" means any project of a local governmental unit that is related to a public work or building to which all of the following apply:

- 1. The total cost of the complete project is estimated by the governing body of the local governmental unit to be at least \$250,000.
- 2. The state government provides some amount of financial assistance to the project.
- 3. The services of a consultant are required for the planning, study, design, or construction inspection or administration of the public work or building, but are

separate from the contract for the actual construction, repair, remodeling, or improvement of the public work or building.

- (2) QUALIFICATIONS-BASED SELECTION. (a) Except as provided in sub. (4), for any project undertaken by a local governmental unit, the consultant that must be hired may be selected only on the basis of the consultant's qualifications, as determined under this subsection.
- (b) A local governmental unit shall develop a procedure to solicit proposals from consultants for projects, and shall rank the proposals according to the qualifications of the consultants. The proposals may not include any fees or costs for the proposed project, and the local governmental unit may not solicit fee, level of effort, or cost information from consultants except as provided in sub. (3).
- (c) To determine the qualifications of a consultant, the local governmental unit shall require that a proposal submitted for a project contain at least all of the following information about the consultant:
- 1. Its specialized experience, capabilities, and technical competence to meet the project requirements.
- 2. Its resources that are available to perform the required work, including any specialized services, within the time limits specified by the local governmental unit.
- 3. Its proposed approach to meet the project requirements and its proposed methods of project management.
- 4. The quality of its past work, its ability to meet schedules, and its cost control and contract administration practices.
  - 5. Its proximity to, and familiarity with, the project location.

- (3) NEGOTIATION. (a) Following the receipt and ranking of the proposals, a local governmental unit shall negotiate with the highest ranked consultant to specify the terms of the contract, including costs, level of effort, and fees.
- (b) If the local governmental unit and the selected consultant are unable to negotiate a contract at a fee that is acceptable to the local governmental unit, the local governmental unit shall terminate negotiations with the consultant by written notification. Subject to sub. (4), the local governmental unit shall then commence negotiations with as many of the other consultants as necessary, as provided in this subsection and in the order of their ranking, until a contract is entered into.
- (4) EXCEPTIONS. (a) If a local governmental unit is unable to enter into a contract with a consultant under sub. (3), it may retain a consultant for the project under any other method that is authorized by law.
- (b) The procedures and requirements for selecting consultants under this section do not apply for the repair and reconstruction of any public work or building when damage or threatened damage to the public work or building creates an emergency, as determined by resolution of the governing body of the local governmental unit, in which the public health or welfare of the local governmental unit is endangered. Whenever the governing body of the local governmental unit determines by majority vote at a regular or special meeting that an emergency no longer exists, this paragraph no longer applies.
- (c) If a local governmental unit has an established relationship with a consultant who previously has provided similar services to the local governmental unit, the local governmental unit may solicit a proposal for another project directly from that consultant without soliciting proposals from other consultants.

# $\mathbf{BILL}$

1

2

4

5

6

7

<b>(5)</b>	LOCAL BRIDGE INSPECTIONS.	If a local authority hires a consultant for
inspecting highway bridges under s. 84.17 (3) (b), the provisions of this section apply to the hiring of the consultant, except that the provisions specified in sub. (1) (j) 1.		
to the hiring of the consultant, except that the provisions specified in sub. (1) (j) 1.		
and 2. do not apply.		

# SECTION 2. Initial applicability.

(1) This act first applies to a project, the proposals for which are solicited on the effective date of this subsection.

(END)

8

### Parisi, Lori

From:

Sent:

Shannon-Bradley, Summer Tuesday, December 08, 2009 4:03 PM

To:

LRB.Legal

Subject:

Draft Review: LRB 09-1905/3 Topic: Qualifications-based selection process for certain local

government projects that require a consultant

Please Jacket LRB 09-1905/3 for the SENATE.